

Notice No: 1533694

Liverpool City Council

Liverpool BC NSW 2170

Attention: David Smith - Coordinator Development Assessment

Notice Number 1533694

File Number SF16/21494

Date 15-Jul-2016

Re: DA-846/2014 Construction and Operation of a Marina (Georges Cove Marina) comprising 250 dry berths, 186 wet berths, workshop, function centre, club house and carparking 146 Newbridge Road, Moorebank

#### <u>Issued pursuant to Section 91A(2) Environmental Planning and Assessment Act 1979</u>

I refer to the development application and accompanying information provided for the construction and operation of a marina (Georges Cove Marina) received by the Environment Protection Authority (EPA).

Following the Land and Environment Court's decision to nullify the JRPP approval: 2012SYW035, a meeting was held between Liverpool City Council, the NSW EPA and agents acting on behalf of the applicant to undertake additional sampling in order to determine the extent of contamination in the soil, groundwater, dredge pond water and sediment. The meeting was held on 30 October 2015.

Following the meeting, a Supplementary Preliminary Investigation Report (ref. J14149RP1, V3) and Remediation Action Plan (ref. J14149RP1, V2) was issued for review.

On 23 May 2016, the NSW EPA concluded that the additional sampling was sufficient to make an assessment around the current level of site contamination consistent with the requirements of cl 7(2) of SEPP 55. With exception of the preliminary site contamination investigation and the remedial action plan, it is understood that the proposal to develop the site is unchanged since the approval issued (ref. JRPP, 22 August 2016).

The information provided to the EPA indicates that the proposed use of the premises meets the scheduled activity threshold for 'Marinas and Boat Repairs' as prescribed in Schedule 1 of the Protection of the Environment Operations Act 1997 (POEO Act). An Environment Protection Licence will therefore be required for operation of the marina.



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Additionally, the NSW EPA recommends that construction of any approved development is managed through a Scheduled Development Works licence, issued under the *Protection of the Environment Operations Act 1997*, to ensure that potential emission sources (including discharges to water) are adequately controlled.

The applicant will need to make a separate application to the EPA to obtain the above licences.

The general terms of approval for this proposal are included at Attachment A. If Liverpool City Council grants development consent for this proposal these conditions should be incorporated into the consent. In the event that the development is modified either by the applicant prior to the granting of consent or as a result of the conditions proposed to be attached to the consent, it will be necessary to consult with the NSW EPA about the changes before the consent is issued.

If you have any questions, or wish to discuss this matter further please contact Tenille Lawrence on (02) 9995 6207.

Yours sincerely

**James Goodwin** 

**Acting Manager** 

**Metropolitan - Sydney Industry** 

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(by Delegation)



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#### ATTACHMENT A

## Administrative conditions

Note: Mandatory conditions for all general terms of approval

## A1. What these General Terms of Approval authorise and regulate

- **A1.1** These General Terms of Approval are limited to any activities that fulfil the meaning of scheduled development works as defined in section 47(3) of the *Protection of the Environment Protection Act 1997* and scheduled activities.
- **A1.2** Any scheduled development works must not commence until the NSW EPA provides written approval to undertake contaminated soil and groundwater treatment at the premises.
- **A1.3** These General Terms of Approval authorise the carrying out of the activities listed below at the premises specified in A2. The activities are listed according to their scheduled activity classification, fee-based activity classification and the scale of the operation.

Scheduled Activity	Fee Based Activity	Scale
Contaminated Land and Water Treatment	Contaminated Land and Water Treatment	Any annual handling capacity
Marinas and Boat Repairs	Boat Mooring and Storage; Boat Construction/Maintenance; Boat Mooring and Storage	Capacity to handle: vessels 25m or longer; more than 5 vessels longer than 5m; more than 80 vessels at a time.

A1.4 The proponent must not carry on any scheduled activities until the scheduled development works are completed.

## A2. Premises to which this licence applies

A2.1 These General Terms of Approval apply to the following premises:

Premises Details
146 Newbridge Road
Moorebank NSW
Lot 7, DP 1065574

#### A3. Information supplied to the EPA

**A3.1** Except as expressly provided by these general terms of approval, works and activities must be carried out in accordance with the proposal contained in:

- the development application DA 846/2012 submitted to Liverpool City Council on 6 March 2012;
- any environmental impact statement Environmental Impact Statement for development of Georges Cove Marina at Moorebank, N.S.W. (EIS) prepared for Benedict Industries Pty Ltd and



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- a. Maritime Building Plans Sub Level Carpark Drawing No. DA-102 C
- b. Maritime Building Elevations Comparisons Drawing No. DA-115 C
- c. Maritime Building Sections Comparisons Drawing No. DA-125 C
- d. Site Plan General Layout Drawing No. DA-001 C
- e. Site Plan Numbers Drawing No. DA-003 C.
- documents supplied to the EPA following the Land and Environment Court's decision on the 18 March 2015 to invalidate the development application JRPP 2012SYW035. Supplementary information reviewed includes:
  - f. Supplementary Preliminary Investigation Report and Remediation Action Plan (ref. J14149RP1, V3), March 2016 superseding Preliminary Investigation Report (Report J14149RP1, V1) noted in EIS submitted July 2015
  - g. Noise Impact Assessment proposed Georges Cove Marina EMGA Mitchell McLennan, Report J14149RP Version 1, July 2015.
  - h. Air Quality and Greenhouse Gas Assessment for the Proposed Construction and Operation of the Georges Cove Marina, Todoroski Air Sciences, April 2015 (ref. 11080033) superseding Air Quality Assessment for the Proposed Construction and Operation of the Georges Cove Marina, Todoroski Air Sciences, December 2011 (ref. 11080033).
  - i. Acid Sulfate Management Plan for Georges Cove Marina

### A4. Fit and Proper Person

**A4.1** The applicant must, in the opinion of the EPA, be a fit and proper person to hold a licence under the *Protection of the Environment Operations Act 1997*, having regard to the matters in s.83 of that Act.



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## **Limit conditions**

#### L1. Pollution of waters

Note: Mandatory condition

**L.1.1** Except as may be expressly provided by a licence under the *Protection of the Environment Operations Act 1997* in relation of the development, section 120 of the *Protection of the Environment Operations Act 1997* must be complied with in and in connection with the carrying out of the development.

#### L2. Waste

Note: Mandatory conditions to be placed on all general terms of approval

- **L2.1** The licensee must not cause, permit or allow any waste generated outside the premises to be received at the premises for storage, treatment, processing, re-processing or disposal or any waste generated at the premises to be disposed of at the premises, except as expressly permitted by a licence under the *Protection of the Environment Operations Act 1997*.
- **L2.2** This condition only applies to the storage, treatment, processing, re-processing or disposal of waste at the premises if it requires an environment protection licence under the *Protection of the Environment Operations Act 1997*.

## L3. Blasting

L3.1 All blasting activities are prohibited.

#### L4. Noise Limits - Operational Phase

- **L4.1** Maintenance of watercraft on the premises must only take place within the hours of 7.00am to 10.00pm Monday to Saturday, 8.00am to 10.00pm Sunday and Public Holidays.
- L4.2 Noise generated at the premises must not exceed the noise limits presented in the table below.

All feasible and practicable noise mitigation measures shall be implemented to minimise noise impacts from the development. If noise exceeds the project specific noise goal, the proponent shall investigate, establish the reason and implement all additional feasible and practicable measures.

The locations referred to in the table below are indicated in the Figure 3.1 - Assessment and background noise monitoring locations and Table 3.1 Noise sensitive assessment location have been extracted from EMGA Mitchell McLennan Noise Impact Assessment (ref. J14149RP2, July 2015).



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Location	Period	Project Specific Noise Level (PSNL) dB(A)	
149 Maddecks Av, Moorebank	Day	47	LA,eq (15 min)
2 Silverleaf Lane, Moorebank	Evening	45	LA,eq (15 min)
	Night	40	LA,eq (15 min)
	Day	44	LA,eq (15 min)
	Evening	44	LA,eq (15 min)
	Night	39	LA,eq (15 min)
Milperra Sports Field	When in use	55	LA,eq, period
Future Industrial	When in use	70	LA,eq, period

Note for the purpose of condition L4.2:

- Day is defined as the period from 7am to 6pm Monday to Saturday and 8am to 6pm Sunday and Public Holidays;
- Evening is defined as the period 6pm to 10pm; and
- Night is defined as the period from 10pm to 7am Monday to Saturday and 10pm to 8am Sunday and Public Holidays.
- L4.3 The noise limits set out in condition L4.2 apply under all meteorological conditions except for the following:
  - i) wind speeds greater than 3 metres/second at 10 metres above ground level; or
  - ii) stability category F temperature inversion conditions and wind speeds greater than 2 metres/second at 10 metres above ground level; or
  - iii) stability category G temperature inversion conditions.

#### **L4.4** To determine compliance:

- a. In relation to the LA,eq (15 min) noise limits in condition L4.2, noise measurements must be undertaken using noise measurement equipment located:
  - approximately on the boundary where any dwelling is situated 30 metres or less from the property boundary that is closest to the premises; or
  - within 30 metres of a dwelling facade, but not closer than 3m, where any dwelling on the property is situated more than 30 metres from the propert boundary that is closest to the premises; or
  - within approximately 50 metres of the boundary of a National Park or a Nature Reserve.
- b. In relation to the noise limits in condition L4.2, noise measurements must be undertaken using noise measuring equipment located:
  - at the most affected point at a location where there is no dwelling at the location; or
  - at the most affected point within an area at a location prescribed by conditions L4.4 (a) and L4.4 (b).
- c. A non-compliance with condition L4.2 will still occur if noise generated from the premises in excess of the appropriate limit specified in condition L4.2 is detected:



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- in an area at a location other than an area prescribed by condition: L4.4 (a) and L4.4 (b);
- at a point other than the most affected point at a location.

**L4.5** For the purposes of determining the noise generated at the premises the modification factors in Section 4 of the NSW Industrial Noise Policy must be applied, as appropriate, to the noise levels measured by the noise monitoring equipment.

## **Operating conditions**

#### O1. Activities must be carried out in a competent manner

- **O1.1** Activities must be carried out in a competent manner. This includes:
  - a) the processing, handling, movement and storage of materials and substances used to carry out the activity; and
  - b) the treatment, storage, processing, re-processing, transport and disposal of waste generated by the activity.

### O2. Maintenance of plant and equipment

- **Q2.1** All plant and equipment installed at the premises or used in connection with the scheduled development works:
  - a) must be maintained in a proper and efficient condition; and
  - b) must be operated in a proper and efficient manner.

#### O3. Dust

**O3.1** The proponent must ensure that any scheduled development works and/or scheduled activities are carried out by any practical means necessary to minimise dust emission on the premises and implement all reasonable and feasible measure to minimise the release of dust from the premises.

#### 04. Hours of Operation - Construction

- **O4.1** All scheduled development works must:
  - a) only be undertaken between 7:00am and 6:00pm Monday to Friday;
  - b) only be undertaken between 8:00am and 1:00pm Saturday; and
  - c) not be undertaken on Sunday or public holidays.

### O5. Potentially Offensive Odour

**O5.1** The proponent is required to take all reasonable measures to prevent and minimise the emission of offensive odours.



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## O6. Waste Management - Construction

- **O6.1** The proponent must assess, classify and manage any waste generated at the premises in accordance with the EPA's Waste Classification Guidelines Part 1: Classifying Waste prior to dispatching waste off site.
- **O6.2** The licensee must not cause, permit or allow any waste generated:
  - (a) outside the premises to be received at the premises, except for materials that meet the EPA's Resource Recovery Exemptions for engineered fill purposes
  - (b) at the premises to be disposed of at the premises, except as permitted in Condition O6.3.
- **O6.3** Excavated material suitable for re-use within the premises may be transported from one part of the premises to another part by road in accordance with Condition O6.4.
- **O6.4** The proponent must ensure that:
  - (a) the body of any vehicle or trailer, used to transport waste or excavation spoil from the premises, is covered before leaving the premises to minimise any spill or escape of any dust, waste, or spoil from the vehicle or trailer; and
  - (b) mud, splatter, dust and other material likely to fall from or be cast off the wheels, underside or body of any vehicle, trailer or motorised plant leaving the premises, is removed to the greatest extent practicable before the vehicle, trailer or motorised plant leaves the premises; and
  - (c) road surfaces subject to the tracking of material by vehicles leaving the premises are effectively cleaned at the end of each work day.

### 07. Waste Management - Operational

- **O7.1** The proponent must ensure that any liquid and/or non liquid waste generated and/or stored at the premises is assessed and classified in accordance with the EPA's Waste Classification Guidelines as in force from time to time.
- O7.2 All activities at the premises must be carried out in a manner that will prevent waste from polluting waters.
- **O7.3** The proponent must provide facilities to ensure the collection storage and disposal of waste generated at the premises so that it does not pollute waters.
- **O7.4** For the purposes of condition O7:
- a) Waste generated at the premises includes waste collected from vessels at the premises and may include but not be limited to contaminated bilge water, litter, garbage, fuel, oil and waste from abrasive cleaning, sanding, scraping and painting.
- b) Facilities may include but not be limited to tarpaulins, waste bins, pump-out facilities, signage and agreements with those operating on the site.

Note: All wastes that contain organotin biocides must be collected, stored and disposed of in accordance with the Organotin Waste Chemical Control Order 1989.



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### 08. Construction Environment Management Plan

**O8.1** Prior to the commencement of any construction works, an appropriately qualified person must prepare an Construction Environmental Management Plan (CEMP). The plan should include but need not be limited to:

- an Acid Sulfate Soils Management plan
- Dust (air quality) management strategy
- Procedures for validation of imported fill material and the proposed means of disposing overburden
- Waste and materials re-use on-site
- Community response and management procedure outlining the course of action to be undertaken following receipt of a complaint
- Chemical Handling and Dangerous Goods Management Plan
- Pollution Incident Response Management Plan
- the Construction Noise Management Plan required by Condition O9.

The CNMP must be submitted to to the Manager Sydney Industry at PO Box 668 Parramatta NSW 2124 or metro.regulation@epa.nsw.gov.au before any construction works take place.

## O9. Preparation of a Construction Noise Management Plan

**O9.1** Prior to the commencement of any construction works, an appropriately qualified person must prepare a detailed Construction Noise Management Plan (CNMP), prior to the commencement of scheduled development works, that will ensure compliance with the requirements of Condition O10 and includes, but is not necessarily limited to:

- a. identification of each work area, site compound and access route (both private and public)
- b. identification of the specific activities that will be carried out and associated noise sources at the premises and access routes
- c. identification of all potentially affected sensitive receivers, the construction noise and vibration objectives identified in accordance with the *Interim Construction Noise Guideline* (DECC 2009) and *Assessing Vibration: A Technical Guideline* (DEC 2006)
- d. assessment of potential noise and vibration from the proposed construction methods (including noise from construction traffic) against the objectives identified in (d)
- e. where the objectives are predicted to be exceeded an analysis of feasible and reasonable noise mitigation measures that can be implemented to reduce construction noise impact
- f. description of management methods and procedures and specific noise mitigation treatments that will be implemented to control noise and vibration during construction, including the early erection of operational noise control barriers
- g. procedures for notifying residents of construction activities that are likely to affect their noise and vibration amenity, and
- h. measures to monitor noise performance and respond to complaints.

The CNMP must be submitted to to the Manager Sydney Industry at PO Box 668 Parramatta NSW 2124 or metro.regulation@epa.nsw.gov.au before any construction works take place.

#### O10. Noise Management - Construction Phase

**O10.1** All work and activities must be undertaken in a manner that will minimise noise and vibration impacts at sensitive receivers.

**O10.2** The proponent must ensure that all feasible and practicable noise mitigation measures are implemented in accordance with the *Interim Construction Noise Guidelines* (DECC, 2009). If noise exceeds the project specific noise goals the proponent shall investigate, establish the reason for the exceedance and implement all additional feasible and practicable measures.



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**O10.3** For the purposes of determining the noise generated at the premises the modification factors in Section 4 of the NSW Industrial Noise Policy must be applied, as appropriate, to the noise levels measured by the noise monitoring equipment.

#### 011. Erosion and Sediment Control - Construction Phase

**O11.1** The proponent must implement erosion and sediment control measures to prevent pollution of waters in accordance with the Soils and Construction: Managing Urban Stormwater (2004) - 'the Blue Book'.

**O11.2** All erosion and sediment control measures installed on the premises must be inspected and works undertaken to repair and/or maintain these controls:

- a) regularly during normal conrtcution hours
- b) daily during rainfall events
- c) within 24 hours of the cessation of a rainfall event causing run off to occur from the premises.

The proponent must record all observations and actions from such inspections including any works undertaken to repair and/or maintain erosion and sediment control measures.

### O12. Dangerous Goods/Chemical Management

**O12.1** The proponent must ensure that environmental risks associated with the storage, procession and handling of hazardous materials and dangerous goods are minimised. Storage and handling of any dangerous goods must be undertaken in accordance with *The Storage and Handling of Dangerous Goods Code of Practice, 2005* which can be viewed online at:

http://www.workcover.nsw.gov.au/\_\_data/assets/pdf\_file/0019/17074/storage-handling-dangerous-goods-1 354.pdf

**O12.2** The type, quantity and location of all dangerous goods, chemicals and waste needs to be easily identified by site personnel and included in subsequent management plans/documentation for the premises.

**O12.3** Effective controls need to be implemented and maintained in the storage, procession and handling of materials at the premises. These controls should also include operating and maintaining bunds or spill containment systems where necessary to minimise the risk of pollution from potential spills and leaks. Information on bunding and spill management can be found online at: http://www.epa.nsw.gov.au/mao/bundingspill.htm

#### 013. Pollution Incident Response Management Plan

**O13.1** A Pollution Incident Response Management Plan (PIRMP) needs to be developed for the premises (due to the premises requiring an EPA licence) which needs to follow requirements set out in the EPA's *Environmental Guidelines: Preparation of Pollution Incident Response Management Plans* which can be viewed online at <a href="http://www.environment.nsw.gov.au/resources/legislation/201200227egpreppirmp.pdf">http://www.environment.nsw.gov.au/resources/legislation/201200227egpreppirmp.pdf</a>

**O13.2** The proponent should note and be aware of its responsibility to notify each relevant authority of any pollution incident, in accordance with Section 148 of the *Protection of the Environment Operations Act 1997*. This includes notifying the authorised relevant authority, which in this instance is likely to bethe EPA. The PIRMP should detail incident triggers and notification protocols so that compliance with section 148 of the *Protection of the Environment Operations Act 1997* is achieved.



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## Monitoring and recording conditions

#### M1. Monitoring records

**M1.1** The results of any monitoring required to be conducted by the EPA's general terms of approval, or a licence under the *Protection of the Environment Operations Act 1997*, in relation to the development or in order to comply with the load calculation protocol must be recorded and retained as set out in conditions M1.2 and M1.3.

M1.2 All records required to be kept by the licence must be:

- in a legible form, or in a form that can readily be reduced to a legible form;
- kept for at least 4 years after the monitoring or event to which they relate took place; and
- produced in a legible form to any authorised officer of the EPA who asks to see them.

**M1.3** The following records must be kept in respect of any samples required to be collected: the date(s) on which the sample was taken;

- the time(s) at which the sample was collected;
- the point at which the sample was taken; and
- the name of the person who collected the sample.

## M2. Recording of pollution complaints

**M2.1** The proponent must keep a legible record of all complaints made in relation to any pollution arising from any activity to which these General Terms of Approval apply.

M2.2 The record must include details of the following:

- a) the date and time of the complaint;
- b) the method by which the complaint was made;
- c) any personal details of the complainant which were provided by the complainant or, if no such details were provided, a note to that effect;
- d) the nature of the complaint;
- e) the action taken by the proponent in relation to the complaint, including any follow-up contact with the complainant; and
- f) if no action was taken by the proponent, the reasons why no action was taken.

**M2.3** The record of a complaint must be kept for at least 4 years after the complaint was made.

M2.4 The record must be produced to any authorised officer of the EPA who asks to see them.

### M3. Telephone complaints line

The proponent must operate during its operating hours a telephone complaints line for the purpose of receiving any complaints from members of the public in relation to activities conducted at the premises or by the vehicle or mobile plant, unless otherwise specified in the licence.

The licensee must notify the public of the complaints line telephone number and the fact that it is a complaints line so that the impacted community knows how to make a complaint.

This condition does not apply until 3 months after this condition takes effect.



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## Reporting conditions

**R1.1** The applicant must provide an annual return to the EPA in relation to the development as required by any licence under the *Protection of the Environment Operations Act 1997* in relation to the development. In the return, the applicant must report on the annual monitoring undertaken (where the activity results in pollutant discharges), provide a summary of complaints relating to the development, report on compliance with licence conditions and provide a calculation of licence fees (administrative fees and, where relevant, load based fees) that are payable. If load based fees apply to the activity the applicant will be required to submit load-based fee calculation worksheets with the return.

# **Special Conditions**

#### S.1 Remediation of the Site

**S1.1** The proponent must appoint a NSW EPA accredited contaminated site auditor to review the suitability of the RAP to ensure that the site can be made suitable for the proposed land use.

If satisfied that the RAP is appropriate, the site auditor must submit the Section B Site Audit Statement to the NSW EPA certifying that the site can be made suitable for the proposed land use. The Section B Site Audit Statement must be submitted to the Manager Sydney Industry at PO Box 668 Parramatta NSW 2124 or metro.regulation@epa.nsw.gov.au within one month of its preparation

No earthworks or dredging activities are to be commenced at the premises until a Section B Site Audit Statement that certifies that the site can be made suitable for the proposed land use has been submitted to the EPA.

**\$1.2** Following the completion of all remediation works to the standards required by the RAP, the NSW EPA must then be provided with a Section A, Site Audit Statement, certifying that in the auditor's opinion, the site is suitable for the proposed land use.

The process must follow the NSW DECC (2006) Contaminated Sites Guidelines for the NSW Site Auditor Scheme.

The site auditor's report and site audit statement must be submitted to the Manager Sydney Industry at PO Box 668 Parramatta NSW 2124 or metro.regulation@epa.nsw.gov.au within one month of its preparation.

Definitions: For the purposes of Conditions S1.1 and S1.2, 'RAP' means the Remediation Action Plan contained within the document titled Remediation Action Plan – Proposed Georges Cove Marina – 146 Newbridge Road, Moorebank, NSW dated May 2011, prepared by EMGA Mitchell McLennan Pty Ltd (report J14149RP1 Rev 2) on behalf of Benedict Industries Pty Ltd.

#### S2. Sampling of the Marina Lake Water Prior to the Break Through to the Georges River

**S2.1** The proponent must obtain approval from the NSW EPA prior to releasing waters from the marina lake to the Georges River. Validation sampling must be collected and made available to the NSW EPA for assessment. The validation sampling report must be addressed to the Manager of Sydney Industry at PO Box 668 Parramatta NSW 2124 or metro.regulation@epa.nsw.gov.au.

The proponent must ensure that the sampling plan is representative of the total water body noting that samples collected from the Georges River must be taken upstream of landfill impacted groundwater discharge, which includes the area of landfill to the north of the site.

The samples must be analysed by a NATA accredited laboratory for the list of substances listed below:



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- pH, temperature, electrical conductivity, dissolved oxygen and turbidity
- total suspended solids
- dissolved Al, Cd, Cu, Ni, Pb and Zn
- total and dissolved Hg
- polycyclic aromatic hydrocarbons (PAHs)
- ammonia, total P and total N
- biological oxygen demand (BOD) and chemical oxygen demand (COD).

The samples must be collected at an appropriate frequency and adequate time frame when making comparisons to the relevant assessment criteria to ensure all results are compliant. Development of any site specific criteria based on reference data must follow recommendations provided in *Australian and New Zealand Guidelines for Fresh and Marine Water Quality* (ANZECC 2000 Guidelines) requiring at least 24 data points collected over two years for determining 80<sup>th</sup> percentile values.

**S2.3** The proponent must obtain the approval from the NSW EPA prior to using any flocculants in the treatment of the marina lake waters. The NSW EPA will request details of the flocculent including the name, toxicity data and dosing concentration prior to approving the application.

**S2.4** All water sampling and analysis must be undertaken in accordance with the approved methods outline in the EPA's document titled "Approved Methods for Sampling and Analysis of Water Pollutants in New South Wales" dated March 2004".

#### S3. Construction of the Marina Lake Foreshores

**S3.1** Only uncontaminated material can be used in the construction and back filling of the marina lakes foreshores.

### General conditions

### Copy of licence kept at the premises or on the vehicle or mobile plant

A copy of this licence must be kept at the premises or on the vehicle or mobile plant to which the licence applies.

The licence must be produced to any authorised officer of the EPA who asks to see it.

The licence must be available for inspection by any employee or agent of the licensee working at the premises or operating the vehicle or mobile plant.